

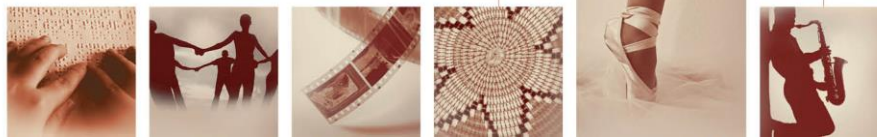


arts & culture

Department:  
Arts and Culture  
REPUBLIC OF SOUTH AFRICA

## Tool-Kits for a Chief Risk Officer in the Public Sector IRMSA Public Sector Forum

LAYING THE FOUNDATION FOR GREATNESS



# 1. Overview

- **Purpose of the Toolkit**
- **Understanding the Environment[Structure of government]**
- **Structural Issues[Basics of Risk Management]**
- **Risk Governance Roles and Responsibilities**
- **Three lines of defense**
- **Oversight Committee [ Risk Committee & Audit Committee]**
- **The path to risk maturity & tools that can assist you as the head of risk or CRO**





# PURPOSE OF THE TOOLKIT

LAYING THE FOUNDATION FOR GREATNESS





Do you understand the  
structures of the Public  
Sector?



## 4. Structure of an organization -Public Sector

- Mandate , Vision & Mission
- Values
- Strategy of the Department
- Delivery agreements between Minister & Presidency
- Role & Structure of the political office
- Key delivery outcomes of your organization
- Delivery agents [ Public Entities etc]
- Shared mandates / Dual Reporting Responsibilities
- Annual Reports; Shareholders Compacts; Exco Reporting
- Organizational Infrastructure, Personnel ; Processes; and Technology

External Factors [Economic, Social, Political, Social & Technological]

International Treaties impacting the mandates

Custody of country Regulation [ Language Act; Heritage Resource Act; National Archives Act]

- Stakeholder Analysis and Terms of Engagement
- National Department
- Provincial Legislature
- Local Authority
- TIC/ MinMec / FOSAD



## 5. Structural Issues [ Development of Frameworks & Policy]

5. 1. Risk Management Basics

5. 2. Risk Management Frameworks

5.3. Risk Management Policy

5.3.1 . Risk Management Language [Taxonomy]

5.4 Fraud Prevention Policy; Strategy; Implementation Plans

5.5 . Ethics and Integrity Programmes

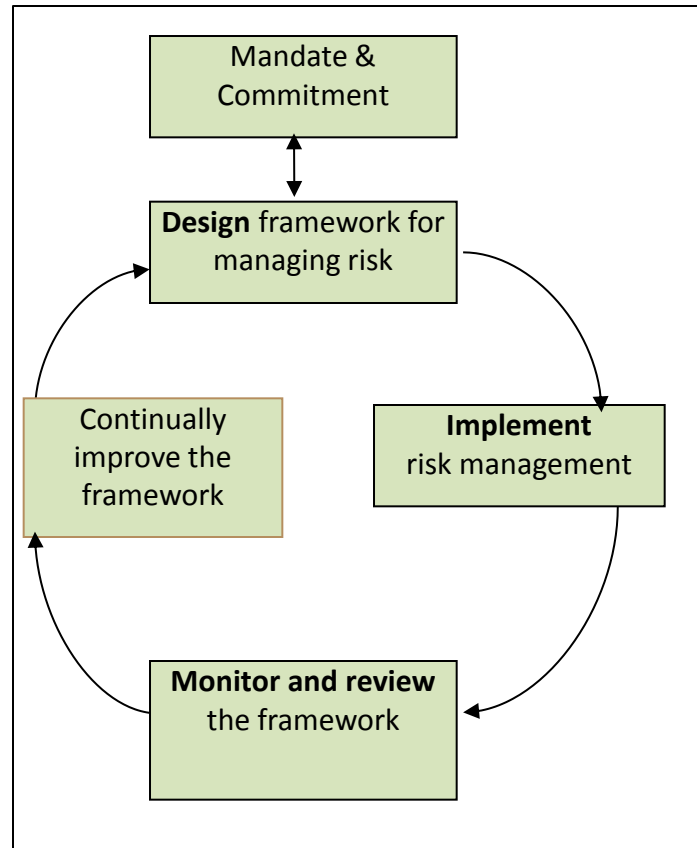


ERM frameworks represent the agreed upon structure or governing principles an organization uses to manage risks. However, there is no 'one-size-fits-all' model and a plurality of organizations develop a framework internally that adapts elements of widely-accepted standards.

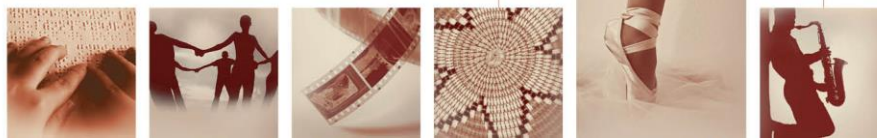
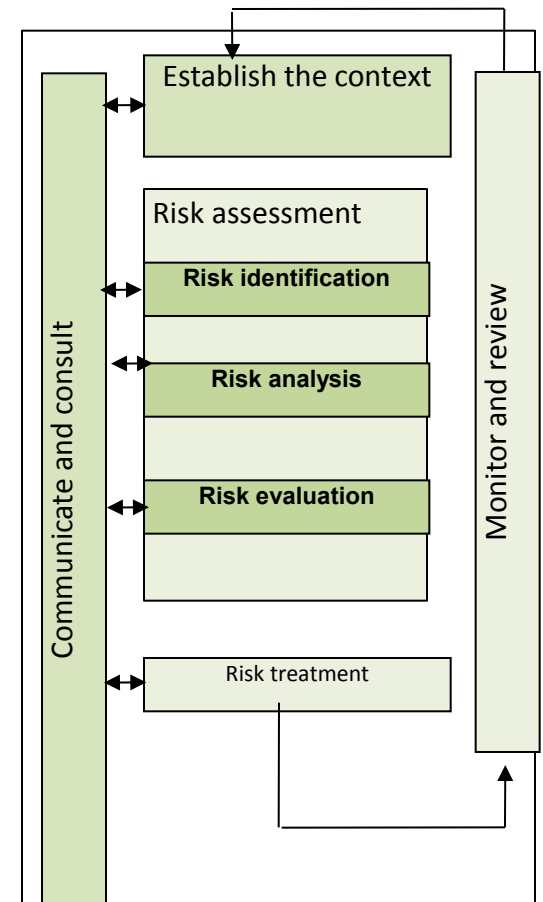
## Principles

- Creates value
- Integral part of organizational processes
- Part of decision making
- Explicitly addresses uncertainty
- Systematic, structured & timely
- Based on best available information
- Tailored to organization needs
- Takes human & cultural factors into account
- Transparent & inclusive
- Dynamic, iterative & responsive to change
- Facilitates continual improvement & enhancement of the organization

## Framework



## RM Process



# 8. Which Framework is suitable for the Public Sector?

## COSO

## ISO 31000

### Scope

Able to be applied by any industry or sector. COSO is explicitly about ERM.

An international framework; able to be applied by any industry or sector. ISO 31000 is a framework for general risk management; however, its principles can be applied to ERM.

### Orientation

COSO is linked to the Sarbanes-Oxley requirements for companies listed in the United States; it therefore has a control and compliance orientation.

ISO 31000 focuses on integrating risk management into the regular management processes of an organization.

### Area of Focus

Focuses on the senior levels of the organization

Focuses on all levels of the organization

### Definition of Risk Management

Enterprise risk management is a process, effected by an entity's board of directors, management and other personnel, applied in strategy setting and across the enterprise, designed to identify potential events that may affect the entity, and manage risk to be within its risk appetite, to provide reasonable assurance regarding the achievement of entity objectives.

Risk management is a set of coordinated activities to direct and control an organization with regard to risk.

### Definition of Risk

The effect of uncertainty upon objectives

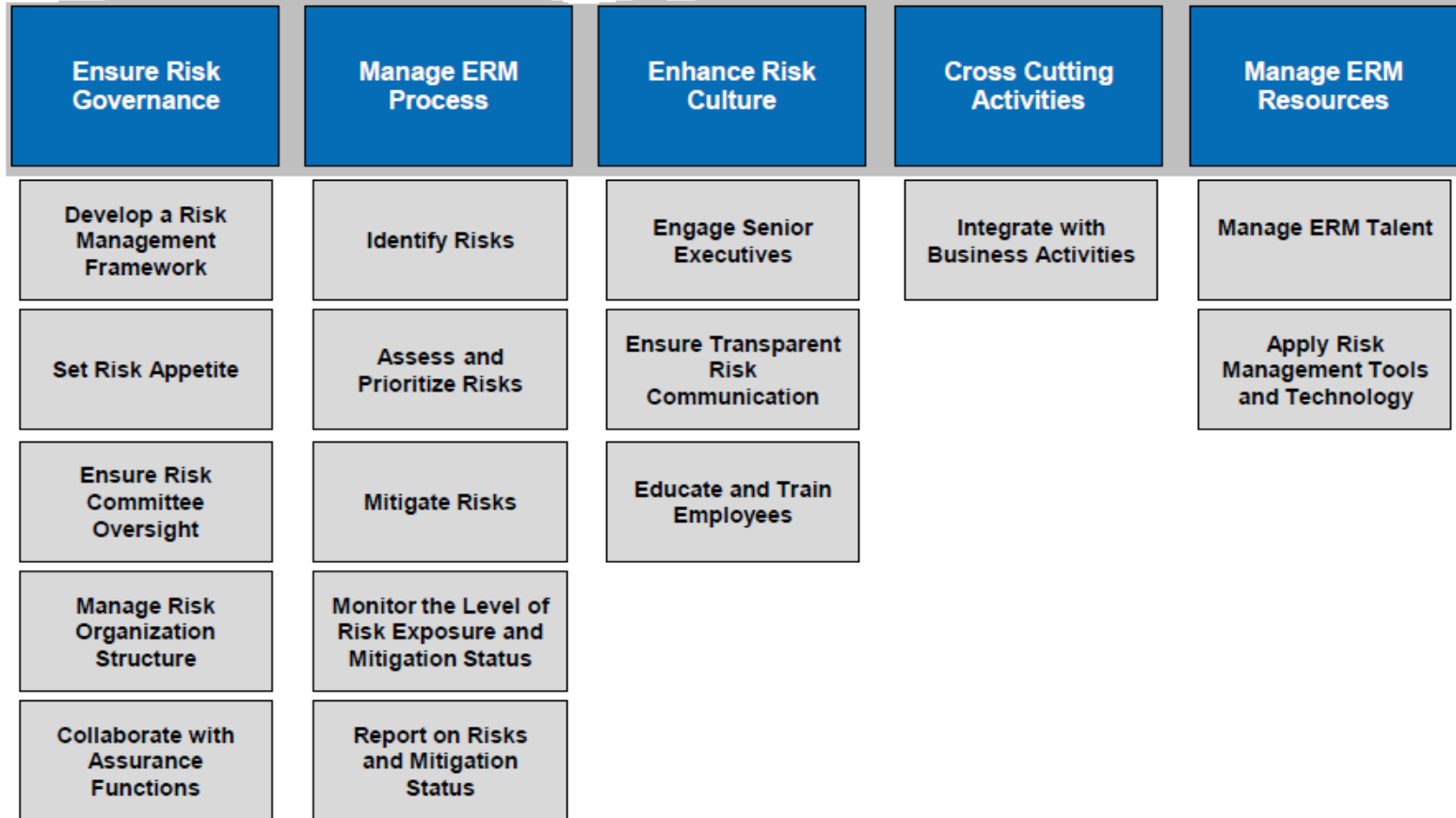
The possibility that an event will occur and adversely affect the achievement of objectives





# 9. Framework for activities in an ERM function

Arts & Culture [ CEB Risk Management Functionality Diagnostic –May 2015]



# 10. What is your Risk Language?

B		D		
<b>A: EXTERNAL RISKS</b>				
Capital Availability	Economy	Legal	Regularity	Terrorism
Competitor	Financial Markets	Natural Hazards/ Catastrophe	Political	
Customer Needs	Industry	Public Relations	Technological Innovation	
<b>B: INTERNAL RISKS</b>				
<b>Strategic</b>	<b>B1. Operational</b>	<b>B2. Financial</b>		
Business Model	1.1 Process			
Marketing/Advertising	Alignment	Efficiency	Physical Security	Credit
Org. Structure	Business Interruption	Environmental	Service Failure	Foreign Exchange
Planning	Capacity	Health & Safety	Service Pricing	Interest Rate
Resource Allocation	Change Response	Knowledge Management	Relationship Management	
Intellectual Property	Compliance	Measurement	Strategy Implementation	
Service Delivery Failure	Contract Commitment	Partnering	Supply Chain Management	
Alignment Risk	Customer Satisfaction	Third Party Performance	Transaction Processing	
Technology Innovation	1.2 Management Information	1.3 Human Capital	1.4 Integrity	1.5 Technology
Infrastructure Risk	Budgeting & Forecasting	Accountability	Conflict of Interest	Access
Stakeholder Management	Accounting Information	Change Readiness	Employee Fraud	Availability
Branding Risk	Completeness & Accuracy	Communications	Management Fraud	Data-Integrity
Strategy Implementation	Regulatory Reporting	Competencies & Skills	Third Party Fraud	Infrastructure
Contract Commitment	Performance Measurement	Empowerment	Unauthorized Acts	Reliability
Training & Development	Performance Gap	Recruitment & Retention	Governance & Oversight	Technological Capacity
Industry Risk		Leadership		
		Outsourcing		
		Performance Incentives		
		Succession Planning		
		Training & Development		
<b>C: INDUSTRY SPECIFIC RISKS</b>				
Leverage Risk	Sustainability	Partnering	Business Model	Sourcing

## Information Technology

- Knowledge Management
- IT Management
- IT Security /Access
- IT Availability/ Continuity
- IT Integrity
- IT Infrastructure
- Emerging Technologies

## Governance

- Board Performance
- Tone at the Top
- Control Environment
- Corporate Social Responsibility
- Appropriate Management Oversight
- Fraud

## Supply Chain Management

- Contract Execution
- Availability (Service/Goods)
- Procurement Capacity
- Sourcing Restriction
- Licensing/Subscription
- Product Compliance



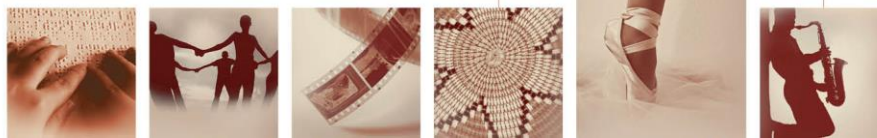
# 11. Emerging Risk Reporting

## ENTERPRISE RISK SUMMARY – EMERGING RISK DASHBOARD AS AT 30TH DECEMBER 2014

Emerging Risk Portfolio Dashboard- Department of Arts & Culture

Risk		Risk Assessment			Section	Current Internal Capability to Manage Risk	Key Mitigation Actions/Plan
Risk Type	Description of Risk	OF	OP	OO			
1	Financial Management Q1-2: Capital Assets Budget overstretched – limited acquisition capacity of ICT equipment Q3: Credibility over the budget processes	H	H	M	ICT Finance	☹️	<ul style="list-style-type: none"> <li>Executive management intervention</li> <li>Capital projects reprioritisation</li> <li>Standardisation of ICT equipment</li> <li>Potential requests for roll-overs from National Treasury</li> </ul>
2	Performance Appraisal Q3: Lack of appraisals of (S&B) members, with a potential risk of instability/ reduced productivity levels	-	-	H	Director General's Office	☹️	<ul style="list-style-type: none"> <li>Moderating Committee to initiate appraisals spanning over a five year period</li> <li>Finalisation of outcomes &amp; communication to S&amp;B members</li> </ul>
3	Energy Provision ( Load Shedding) Q3: Decline in the provision of energy (electricity). More rapid load shedding	-	-	H	Executive Management	☹️	Develop contingency plans to respond to the electricity shortage
4	Governance/Ethics & Reputation Q1-2: Delayed reporting on Financial Disclosures- Senior Management	H	H	M	Director General's Office	☹️	Expedition of Ministerial approval and submission Annual Financial Disclosures 2013-14 to the Public Service Commission & the Department of Public Service Commission
5	Governance Q1-3: Inadequate management oversight over the Relocation Project- DAC	H	H	M	Director General's Office	☹️	Finalization of the lease agreement for alternative office space. Executive Management intervention
6	Financial Management Q1-2-3: Current expenditure on compensation budget excessive	H	H	M	Executive Management	☹️	<ul style="list-style-type: none"> <li>Implementation of the Consulting Reduction Plan</li> <li>Implement the HR Resource Plan</li> </ul>
7	Contract Management Q3: Breach of contract and litigation costs	-	-	H	Executive Management	☹️	Co-opt consultants to address the contract management deficiency Department wide
8	Management Information Q1-3: Oversight responsibility over financial statements, with reliable supporting evidence (Auditor General) Contract Management Development Execution and business ramifications for non-compliance to contracts)	M	H	M	CEO	☹️	<ul style="list-style-type: none"> <li>Filing of vacant critical posts at Finance</li> <li>Appointed officials will focus of key areas of concern identified by the Auditor General and at Finance and SCM</li> <li>Reduction of error rates found in AG audit findings</li> <li>Finalisation and implementation of policy</li> </ul>

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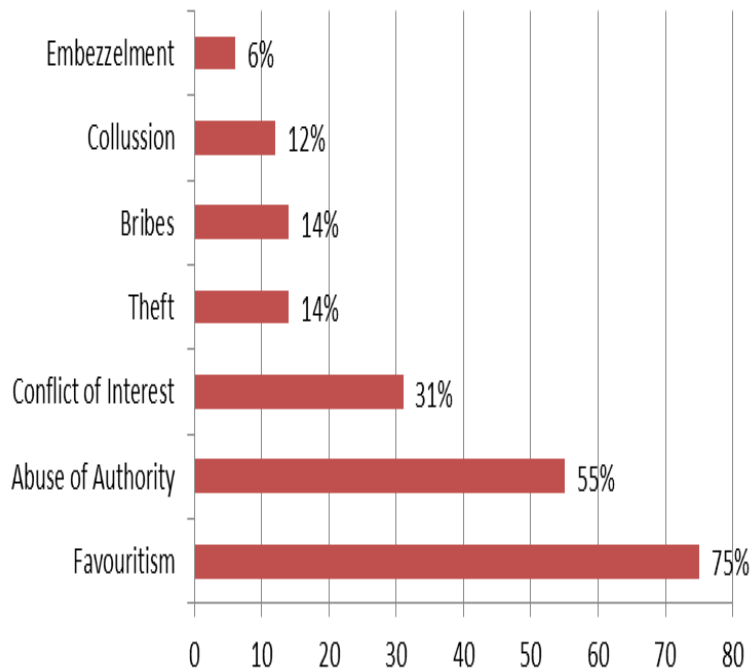


## 12. Fraud Risk Exposure

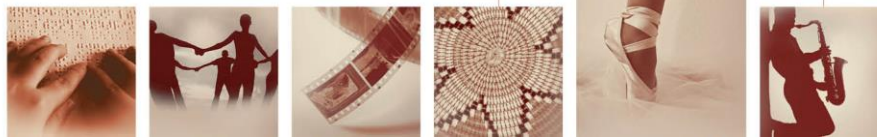
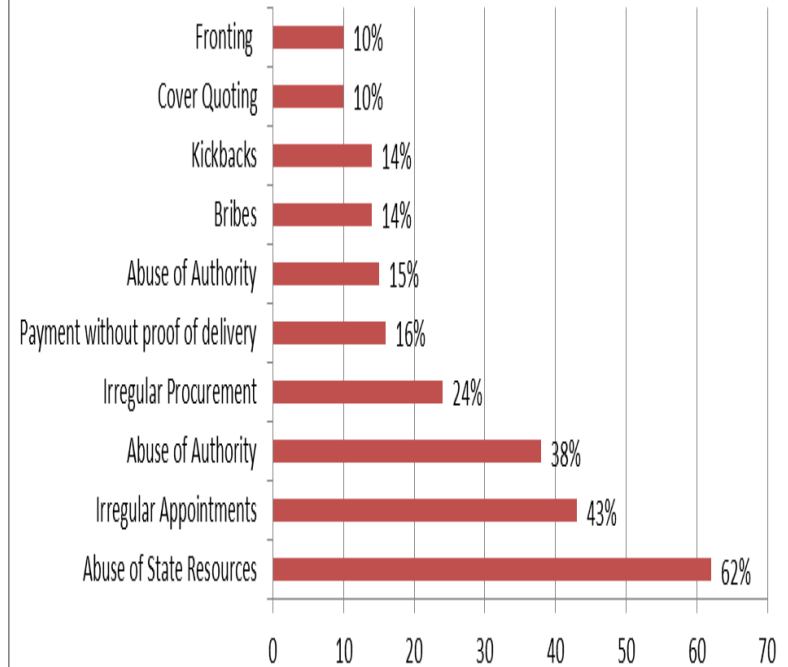
Source: Department of Arts & Culture Fraud Awareness Campaign Results

The Fraud Policy, Fraud Prevention Strategy, Fraud Prevention Implementation Plan, Whistle Blowers Policy, Fraud Investigation Policy and Awareness Campaigns are the bedrock in creating a fraud aware organization

### Fraud Risk Exposures- 2012/13









### Fraud Risk Exposures-2013/14

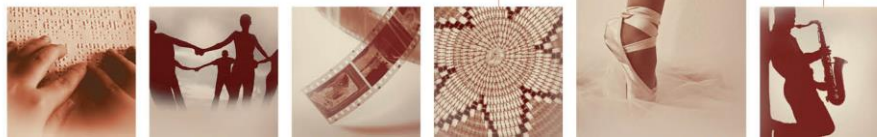


# 13. Fraud Risk Dashboards

Source: Department of Arts & Culture : Fraud Risk Dashboard

## 2. DAC FRAUD FOCUS AREAS 2015/16

Fraud Risk	Expected Fraud Risk Mitigation Activity	Inherent Risk Status
<b>1. Conflict of Interest</b>	1.1 Financial Disclosure [ SMS] as per SMS Handbook; <b>[Chapter 3 –PSR]</b> 1.2 Approval of Remunerative Work Outside the Public Sector <b>[Sect 30 –Public Service Act; Chapter 2 of the Public Service Regulation]</b> 1.3 Gift Disclosures- All officials 1.4 All Service Level Agreements/ MoA; MoU to incorporate a clause restricting gifts to officials 1.5 Training interventions to restrict acceptance of gifts as added benefits [ SCM to monitor tenders] 1.6 Supply Chain Practitioners to disclose financial interests in line with the companies on the DAC database , quarterly. 1.7 Roll-out Integrity awareness Programme[ DAC Values; Financial Disclosure & Gifts; Fraud Awareness] 1.8 Compliance Checks [ Conducting business with the state] <b>Chapter 3 of the Public Administration Act</b>	
<b>2. Vetting Procedures</b> [Forgery; Fronting ]	2.1 Vetting processes for all appointments[ qualifications, experience; criminal records] 2.2 Validation of tax clearance certificates- Potential and active suppliers 2.3 Confirmation of company existence [randomly conducted] 2.4 Verification of S.A identification submitted for service providers[ randomly conducted]	
<b>3. Collusive behaviour</b>	3.1 Rotation of staff in the sourcing of tenders; internal control checks; payments[preparation & approval] 3.2 Restriction of contact with service providers at bidding stage [ Administration] 3.3 Run report on the volumes of approval, capturing of orders by responsibility. 3.4 Review of payments conducted at year-end [bulk payment processing]	
<div style="display: flex; justify-content: space-between; align-items: center;"> <div style="display: flex; align-items: center;">  <span>Controls to address Fraud Risk Exposure are in place</span> </div> <div style="display: flex; align-items: center;">  <span>Controls dependent on other external sources. /Potential delayed mitigation to eliminate exposure</span> </div> <div style="display: flex; align-items: center;">  <span>No mapped or tested controls in place- Fraud Risk Exposure is high.</span> </div> </div>		



# 14. Risk governance roles & responsibilities

**5. 1. Three lines of defense**

**5.2. Chief Risk Officer's Role**

**5.3 . Role of the Risk Committee**

**5.4. Role of the Audit Committee**

**5.5 . Role of the Auditor General**



# 15. Three lines of defense

ERM is a Second Line function, distinguished from Internal Audit, and is meant to provide frameworks, guidelines, and general assistance to management in addressing enterprise risks.

## The First Line (Management)

Setting strategy, performance measurement, and establishing and maintaining risk management, control, and governance across the business

- Identify the risks
- Consider risks in operational decision making
- Align decisions with risk appetite
- Implement and maintain controls
- Report on the adequacy of risk mitigation

## The Second Line (ERM Function incl. Legal & Compliance)

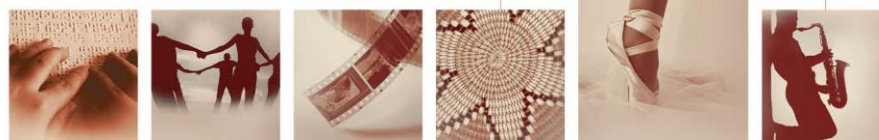
Providing a risk framework to improve decision making, planning, and prioritization of business activities

- Conduct enterprise risk assessments and reporting
  - Develop ERM frameworks
  - Deliver ERM training/awareness
  - Facilitate the setting of risk appetite
  - Facilitate Fraud Prevention Awareness
- Promote good ethics and compliance (disclosures)
- Deliver Business Continuity Management Frameworks & strategies

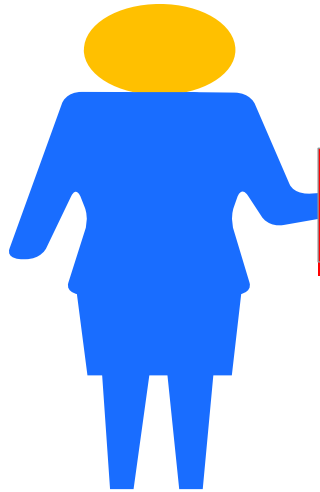
## The Third Line Auditor General/ (Internal Audit)/Consulting Services

Providing independent and objective assurance of the overall adequacy and effectiveness of governance, risk management, and control within the organization.

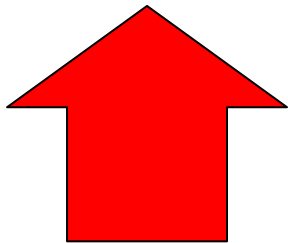
- Assess the risk environment
- Provide independent assurance on internal control system.
  - Communicate residual or unacceptable risk exposure for remediation
- Provide independent assurance on the efficacy of risk management
- Provide independent assurance on the validity of performance results



## 16. The Role of the Chief Risk Officer

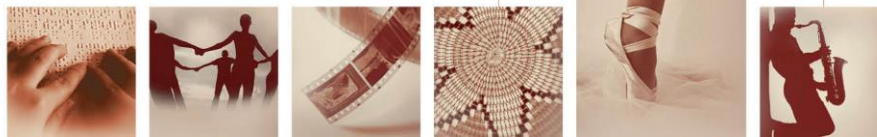


Do you know what is expected from you?



### The Role of a Chief Risk Officer

1. Developing and implementing the corporate risk management framework
2. Verifying and validating that operational level risk tolerances and limits have been established consistent with organizational strategy.
3. Ensure that the operational management have processes in place to identify, measure, monitor, mitigate and report on risks and associated mitigation strategies.
4. Managing day to day operations; long-term plans of risk management within your organization
5. Engaging employees in the management of risk and ensuring they are aware of their accountabilities with regards to risk management.
6. Monitoring mitigation strategies to verify their appropriateness and effectiveness.





# 17. Risk Committees

## Responsibilities of the Risk Committee

### Core Committee responsibilities

- Coordinates decision making on risk management
- Monitors ERM program performance
- Aligns risk responses to overall organization strategies and objectives
- Reviews the suitability of the risk management processes and the organization's risk response
- Prioritizes risk conversations for senior leadership and the board

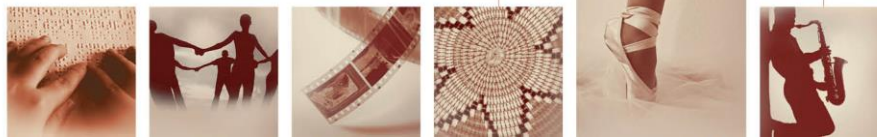
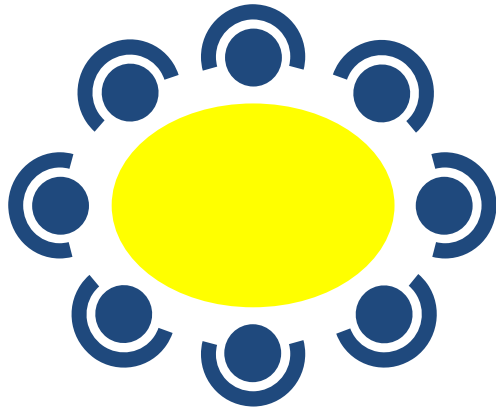
### Frequency of Meetings

- The committee will have a standing meeting every quarter. In certain circumstances, a special meeting may be called to address pressing issues.
- Preparatory Meetings with the Risk Committee Chairperson are key.

### Composition of Committee

#### Members:

Independent Chairperson  
Director General  
Deputy Director General  
C-Suite [CFO;COO;CIO]  
Executive Legal Advisor  
Chief Audit Executive  
Chief Directors/Business Unit  
Executives/Senior Management



# 18. Tool-kit towards risk maturity for the CRO ?



**HOW** mature is risk management in your organization?



# 19. DAC Maturity Road-Map

- **Checklist; Compliance requirement**
- **Consultants asking officials to rate predetermined risk**
- **Shrink-wrap reports that were not understood or usable**
- **Risk aware organization that takes risk ownership**
- **Risk Management should assist to attain organizational objectives**
- **Projects being managed based on risk informed decisions**
- **Integrated risk management carrying through to risk based internal audits**



## 20. What our stakeholders think.. *Jonathan Crisp- MD* *[IDI Developments]*

- Mainstream discipline, no longer tick box, annual event
- Buy-in from executive management
- Still areas where it a “**has to do**” and not a “**want to do**”
- Risk has to reflect real value
- Identify realistic objectives ;
- rate risks scientifically and consistently

- Refine and use risk model [Finance, OSH, reputational, social and environmental issues]
- Monitor your controls
- Identify Key Risk Indicators[ use them as sanity checks]
- Link inter-related risks together
- Promote accountability, action plans with due dates.
- Link performance information to risk management
- Provide business intelligence information for early warnings, and to conduct root cause analysis.
- All this can be done through a properly designed risk system



## 21. What our stakeholders think.. *Ian Beale- Executive Corporate Executive Board[ Risk Leadership Council]*

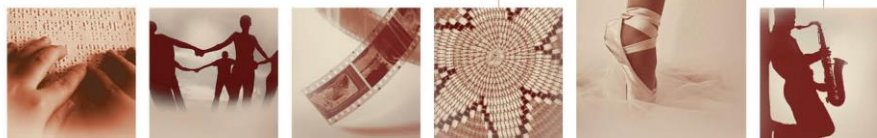
- Good business management practice
- Identify top key risk[ **Never lose sight BIG RISKS= G+BIG IMPACT**]
- Risk governance culture[ Risk Committee; Risk Champions ]
- Be creative, effective to leverage risk management
- Communication & risk training
- Clear accountability
- Build capability

- Chief Risk Officer's have changed change[ collate vs mitigation]
- Drive down risk appetite to an operational level
- Be consistent within the development of risk statement, policy and guidelines
- Demonstrate value creation and light of touch
- Risk can be a drag, don't be the drag..



## 22. What our stakeholders think.. *[Michael Ferendinos- Group Chief Risk Officer AECI]*

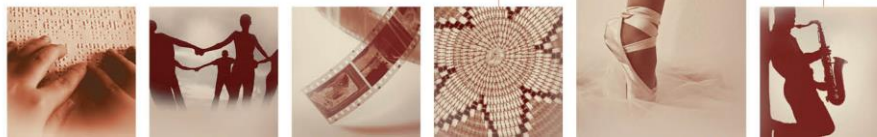
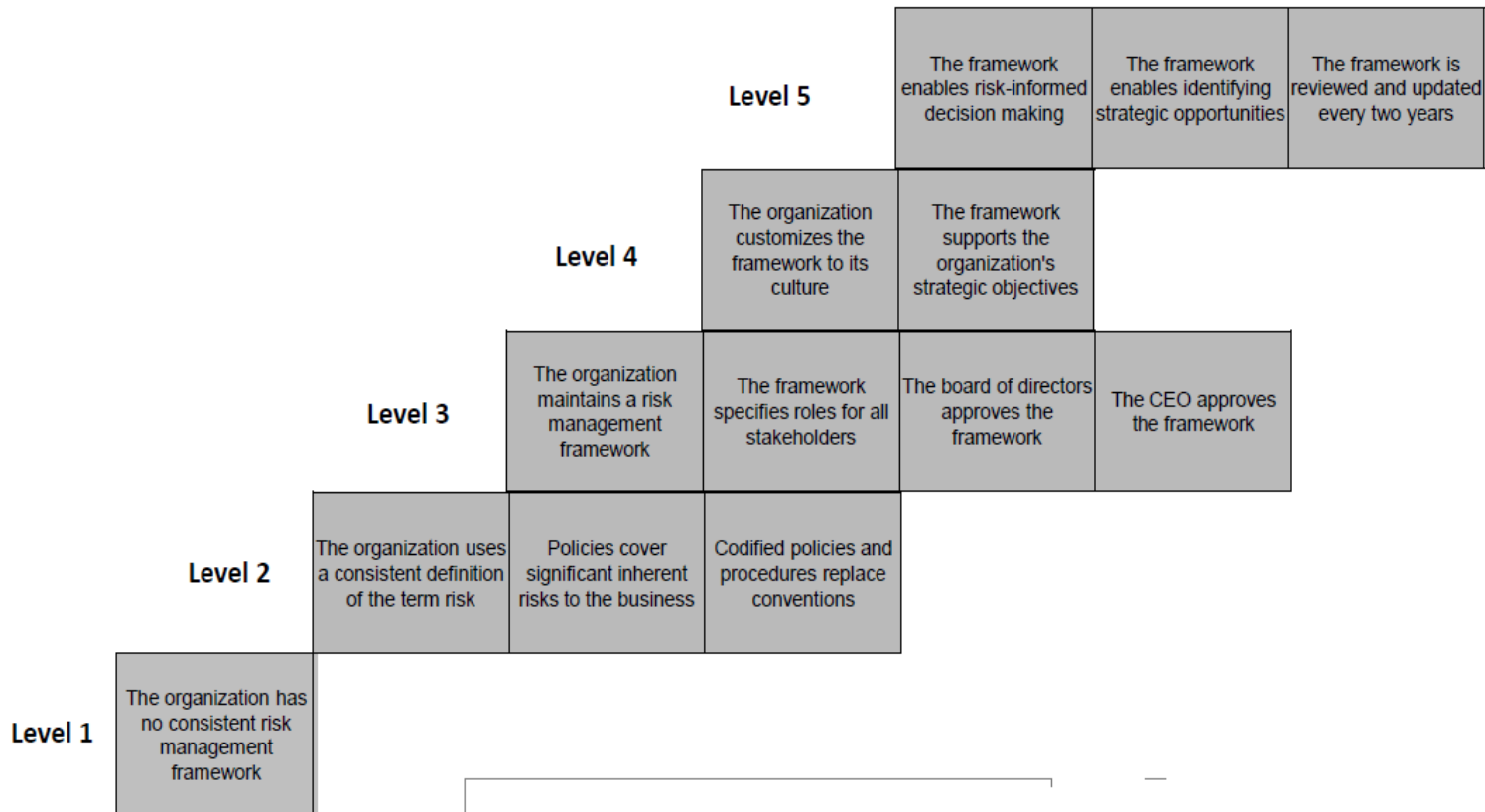
- Industry is continually looking for ways to add more value to organisations.
  - Senior management teams questioned the actual value of the function
  - Gradually becoming integrated with organisational strategy
  - Unlike other roles there is very little chance of a risk manager being fired for poor performance because the actual purpose of the role is not well understood.
- Next step for greater risk maturity requires it to be a filter behind all organisational decision making
  - the future of risk management should support informed and proactive decision making
  - Management base their decisions on the information that we have at our disposal [additional layer of information and our decisions change]
  - Communicate risks to management through an efficient medium
  - Real time nature of the disseminated information is crucial [Context setting ISO 31000]
  - Communication...at all levels and in all directions.
  - Integrated reporting



# 23. Develop a Risk Management Framework

Source: DAC [CEB Risk Management Maturity & Functionality Diagnostic May 2015]

Maturity is currently at level 5 and no changes are recommended for this activity.



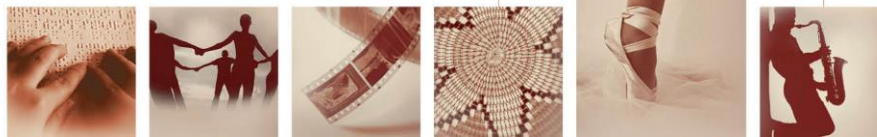
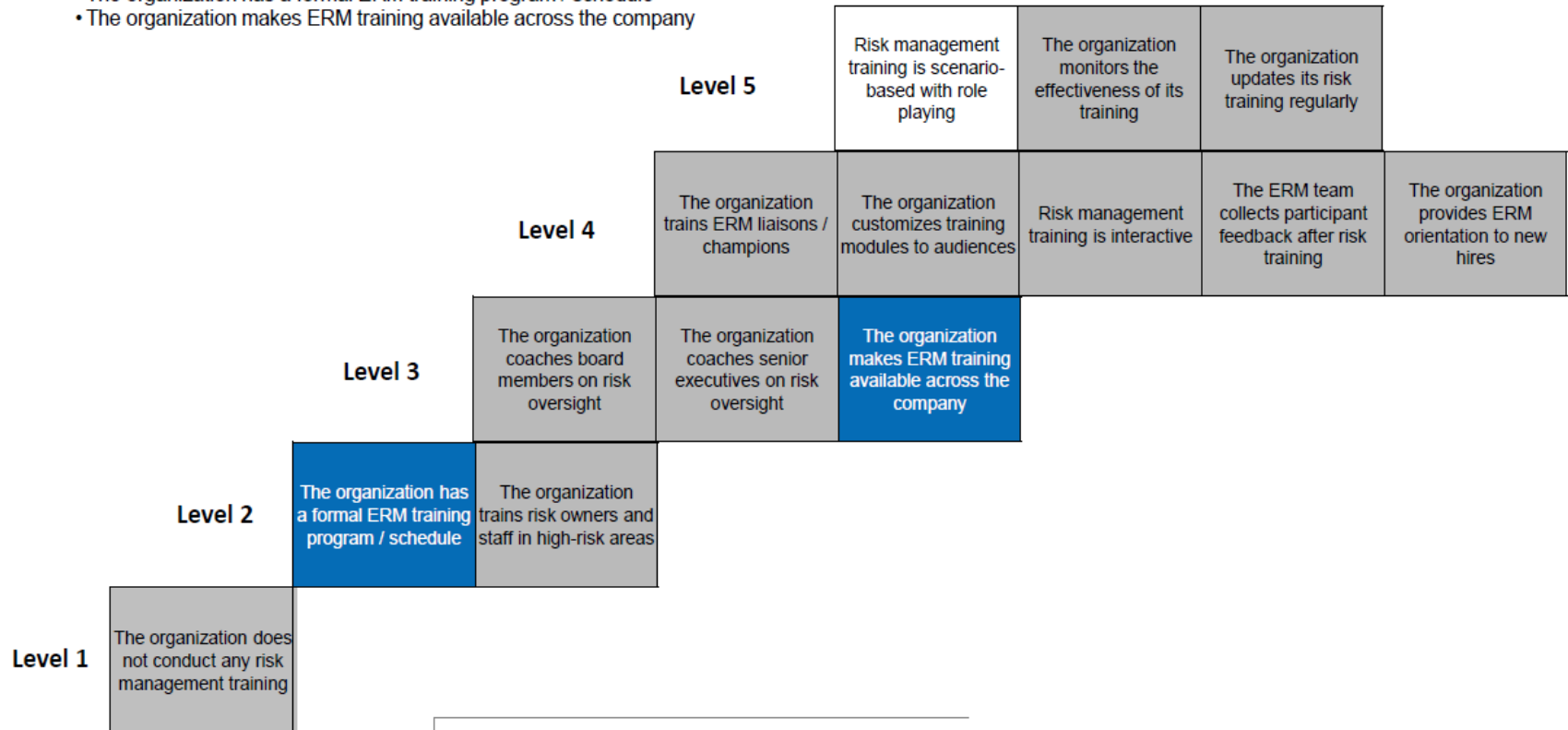
# 24. Education & Training of employees on ERM

Source: DAC [CEB Risk Management Maturity & Functionality Diagnostic May 2015]

Consider these steps to reach the next level of maturity:

Start doing the following:

- The organization has a formal ERM training program / schedule
- The organization makes ERM training available across the company





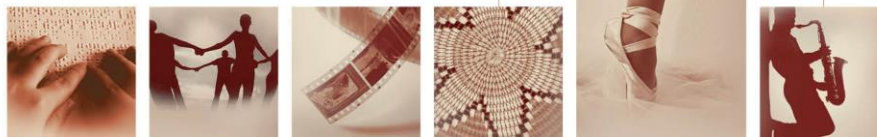
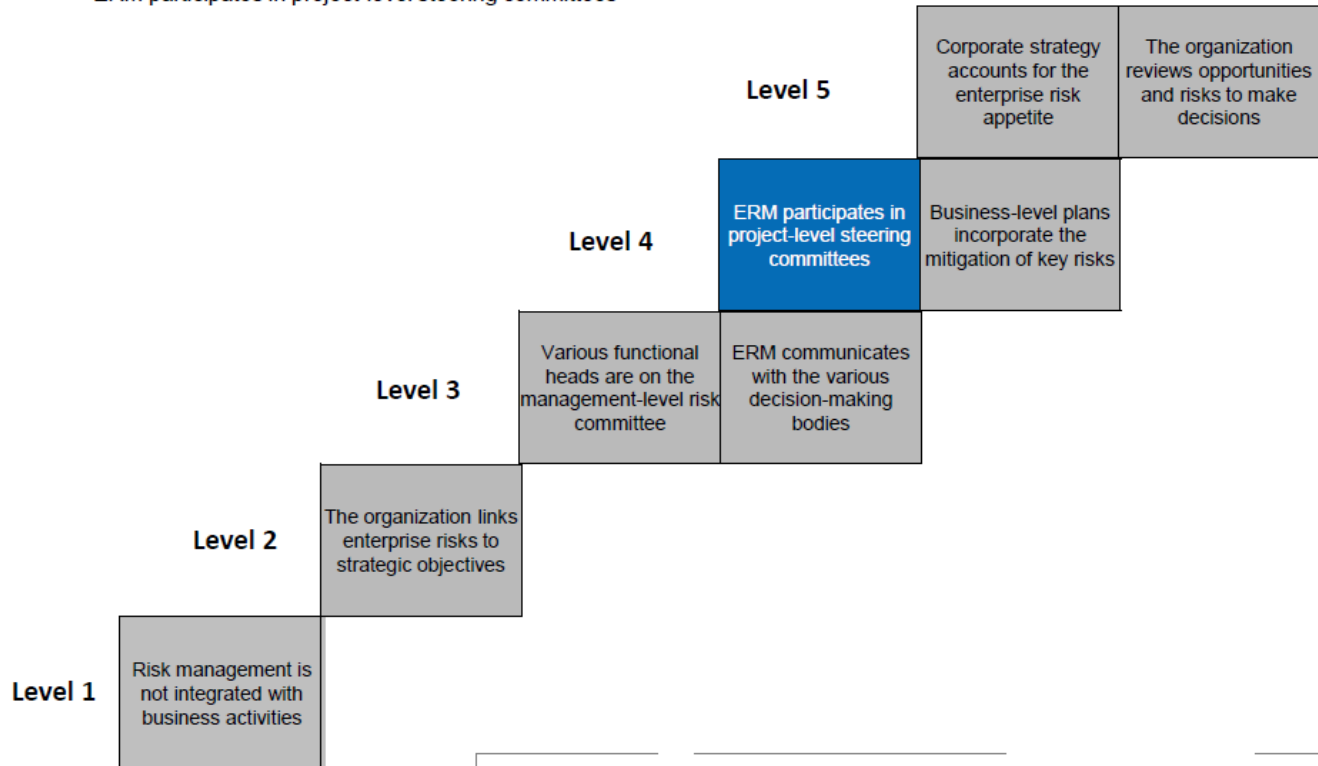
# 25. Integrated ERM with business activities?

Source: DAC [CEB Risk Management Maturity & Functionality Diagnostic May 2015]

Consider these steps to reach the next level of maturity:

Start doing the following:

- ERM participates in project-level steering committees



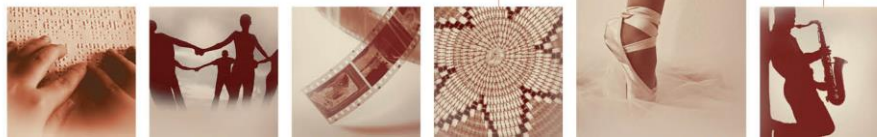
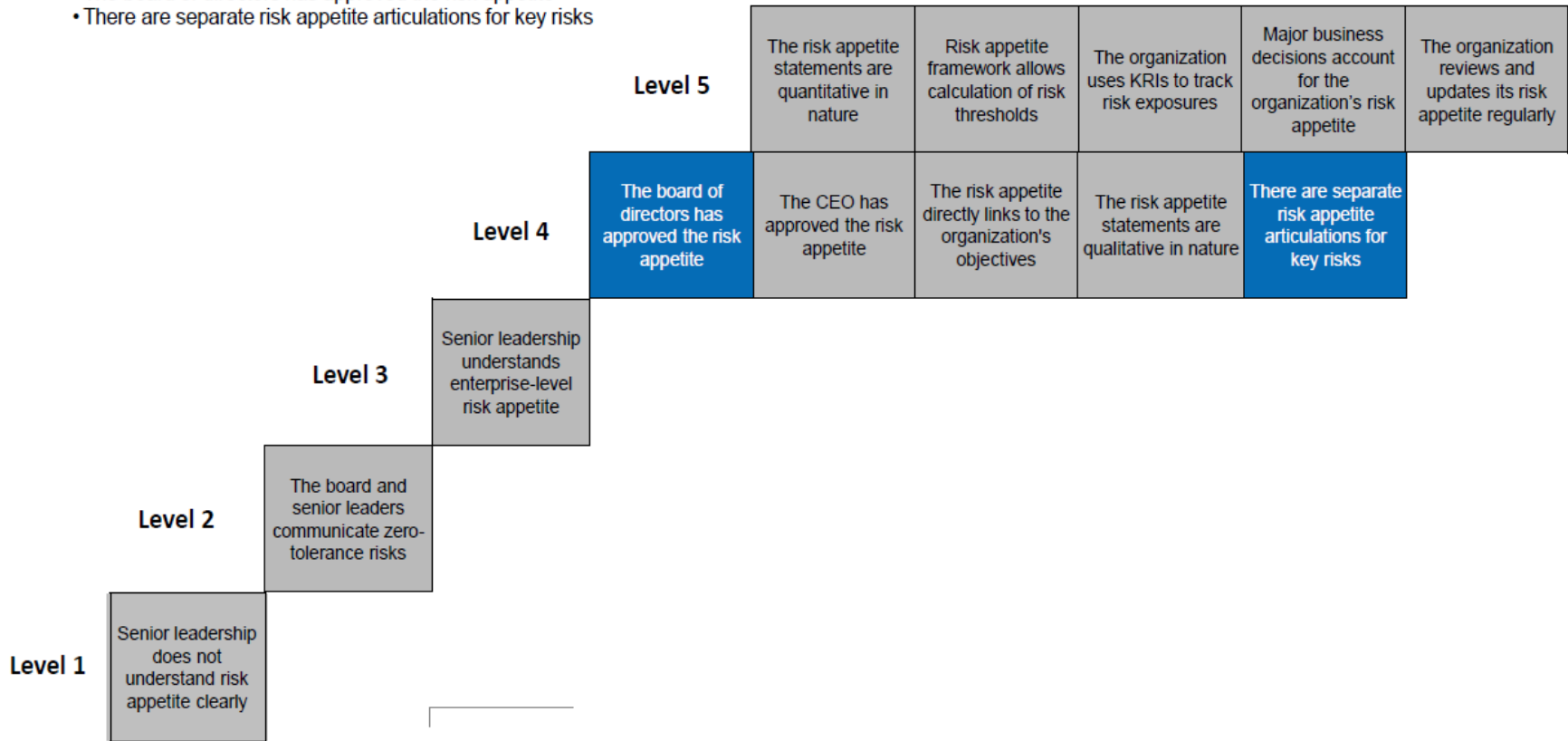
# 26. Set a Risk Appetite

Source: DAC [CEB Risk Management Maturity & Functionality Diagnostic May 2015]

Consider these steps to reach the next level of maturity:

Start doing the following:

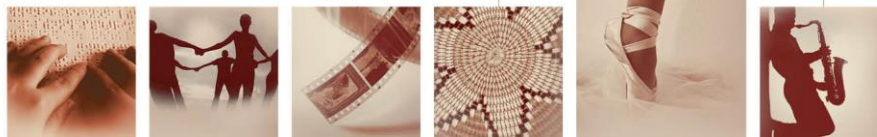
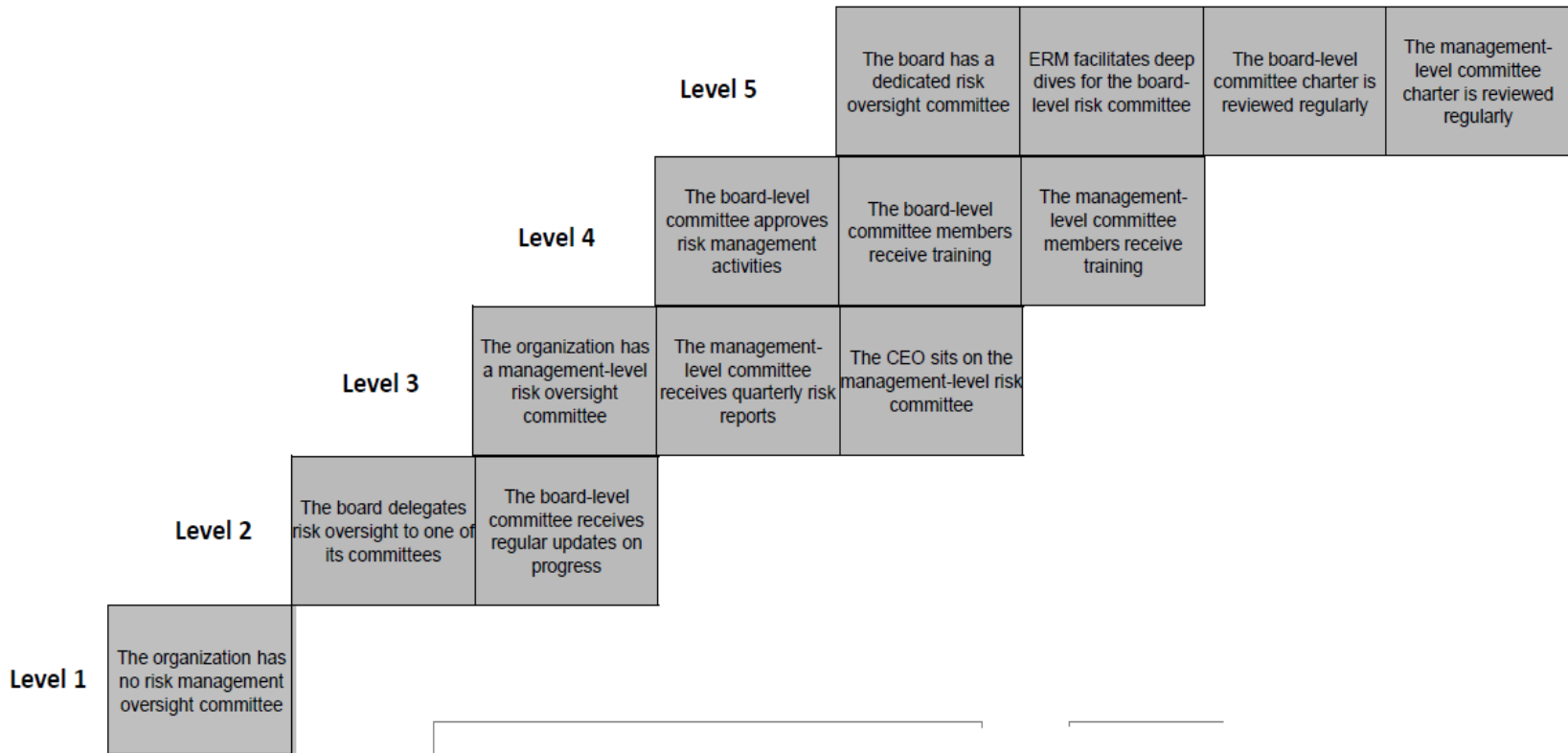
- The board of directors has approved the risk appetite
- There are separate risk appetite articulations for key risks



# 27. Ensure Risk Committee Oversight

Source: DAC [CEB Risk Management Maturity & Functionality Diagnostic May 2015]

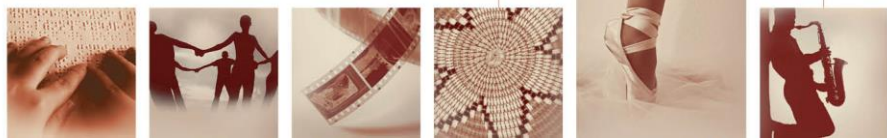
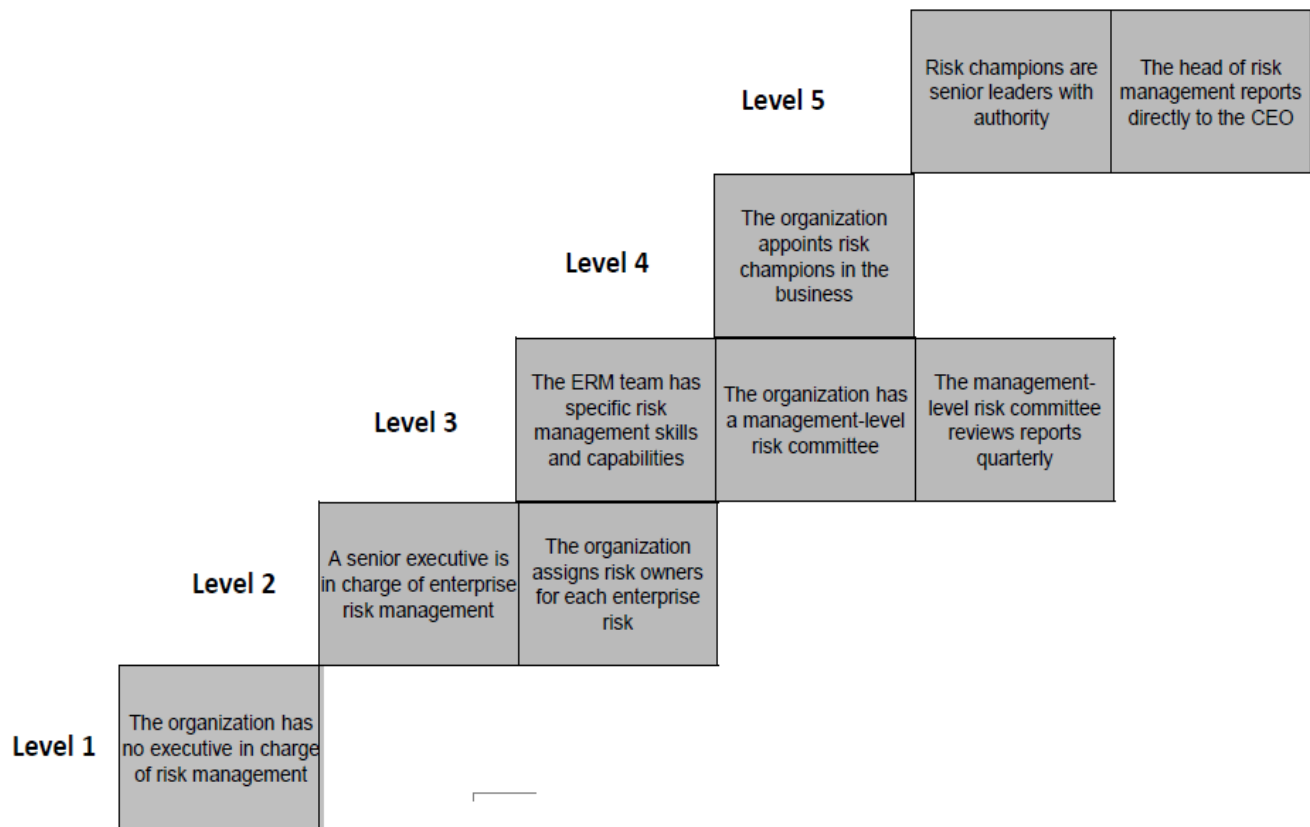
Maturity is currently at level 5 and no changes are recommended for this activity.



# 28. Manage Risk Organization Structure

Source: DAC [CEB Risk Management Maturity & Functionality Diagnostic May 2015]

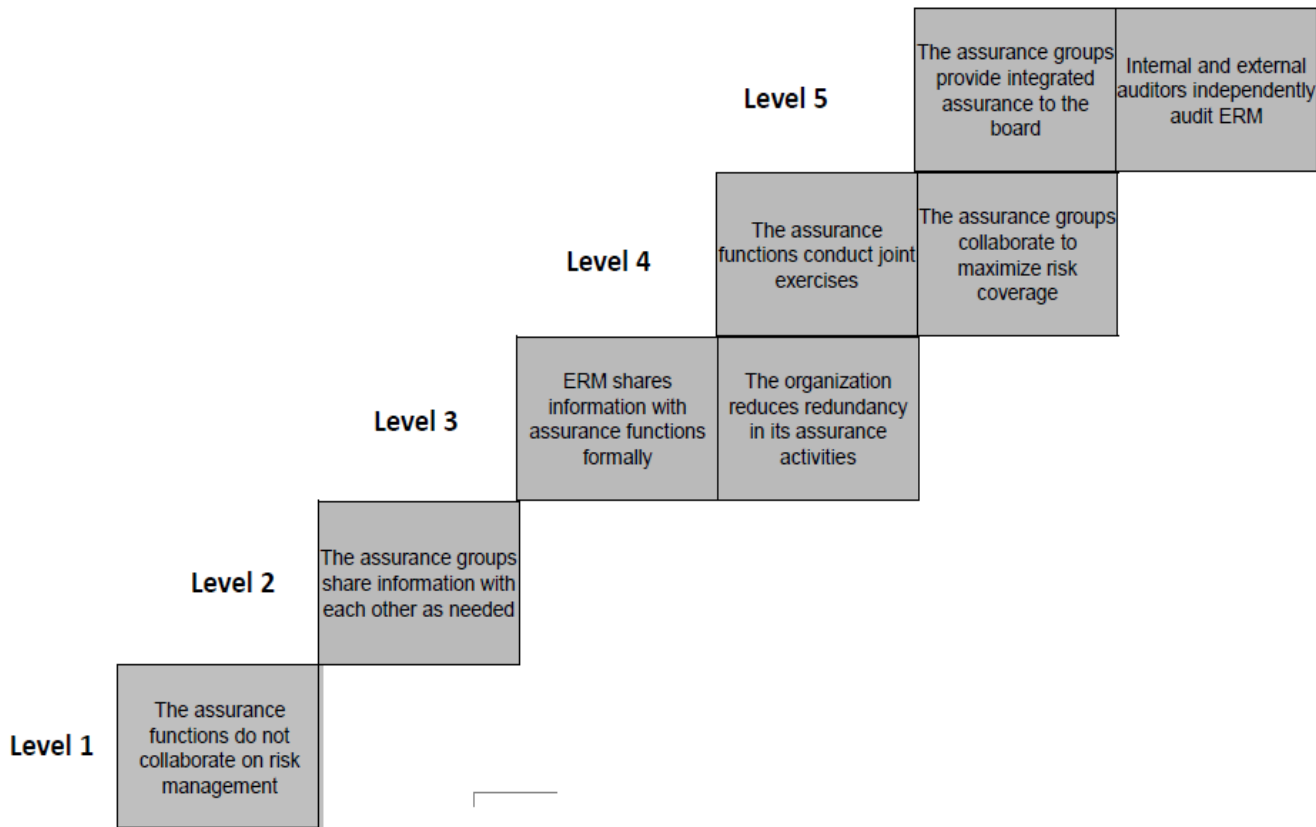
Maturity is currently at level 5 and no changes are recommended for this activity.



# 29. Collaborate with other assurance functions

Source: DAC [CEB Risk Management Maturity & Functionality Diagnostic May 2015]

Maturity is currently at level 5 and no changes are recommended for this activity.



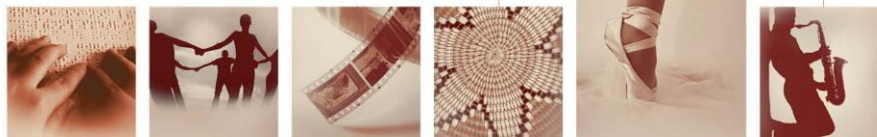
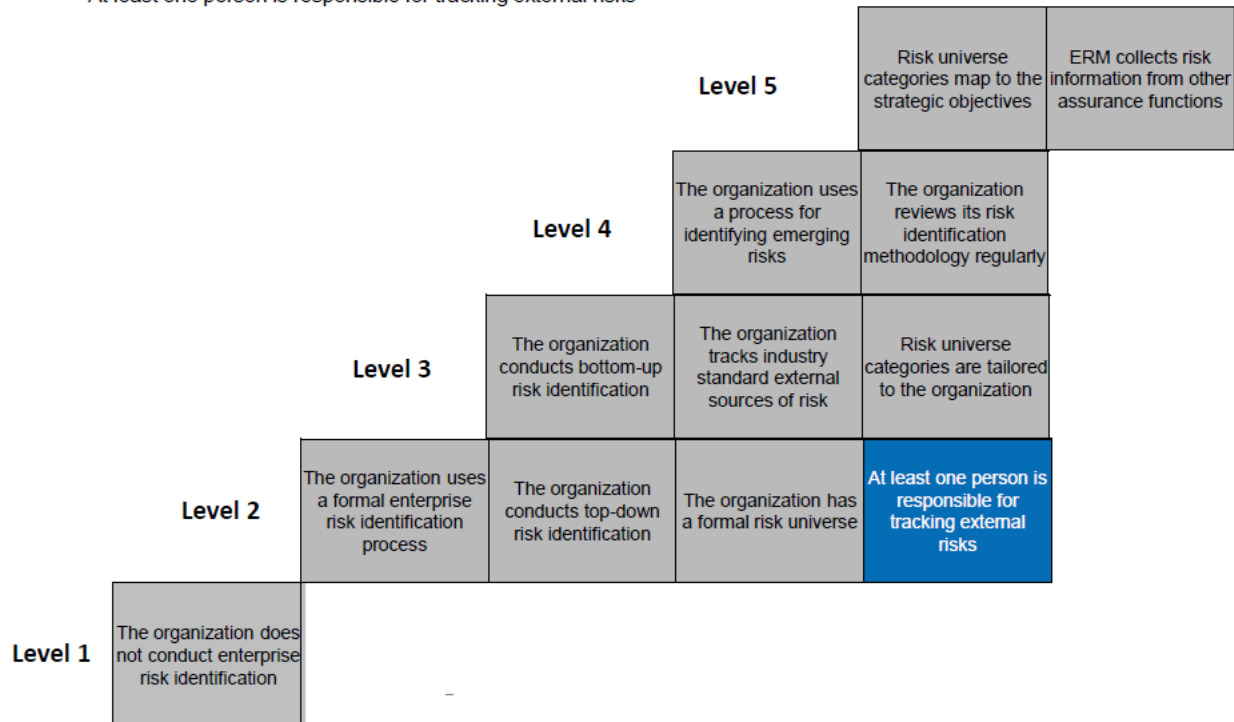
# 30. Risk Identification

Source: DAC [CEB Risk Management Maturity & Functionality Diagnostic May 2015]

Consider these steps to reach the next level of maturity:

Start doing the following:

- At least one person is responsible for tracking external risks

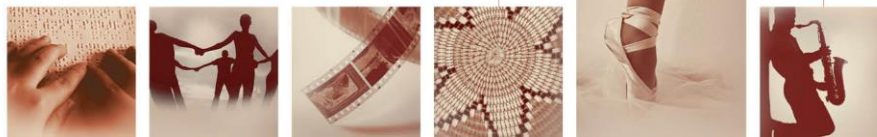
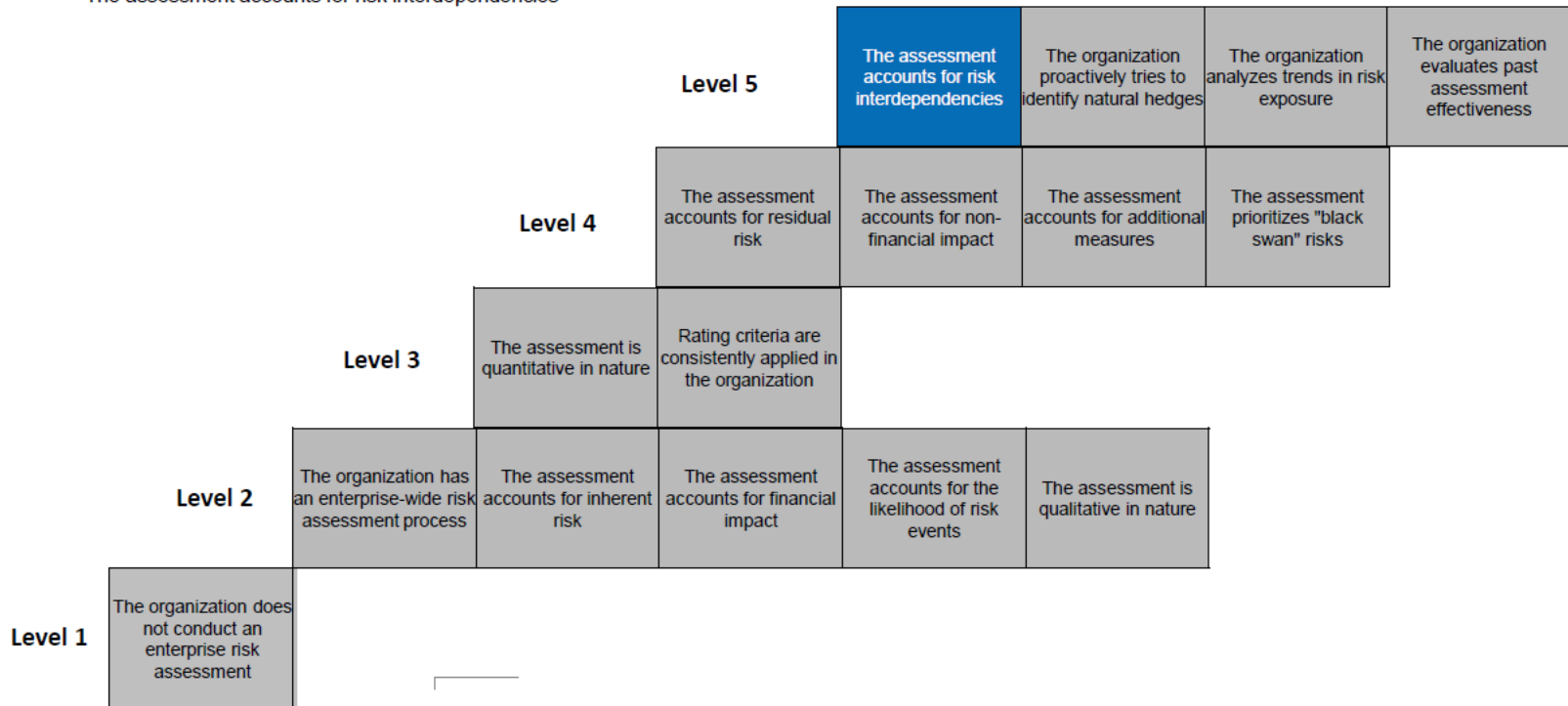


# 31. Assess & Prioritize Risks

Consider these steps to reach the next level of maturity:

Start doing the following:

- The assessment accounts for risk interdependencies

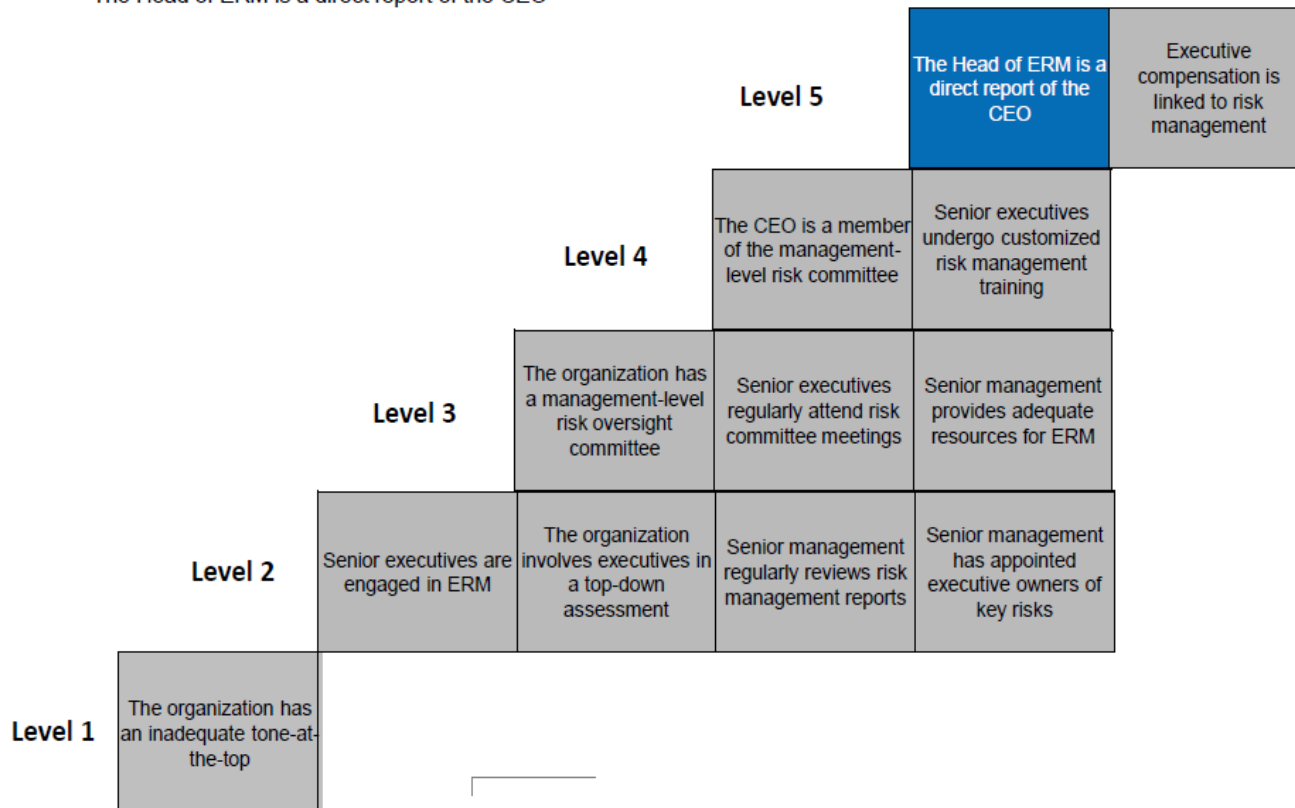


# 32. Engage Senior Executives

Consider these steps to reach the next level of maturity:

Start doing the following:

- The Head of ERM is a direct report of the CEO



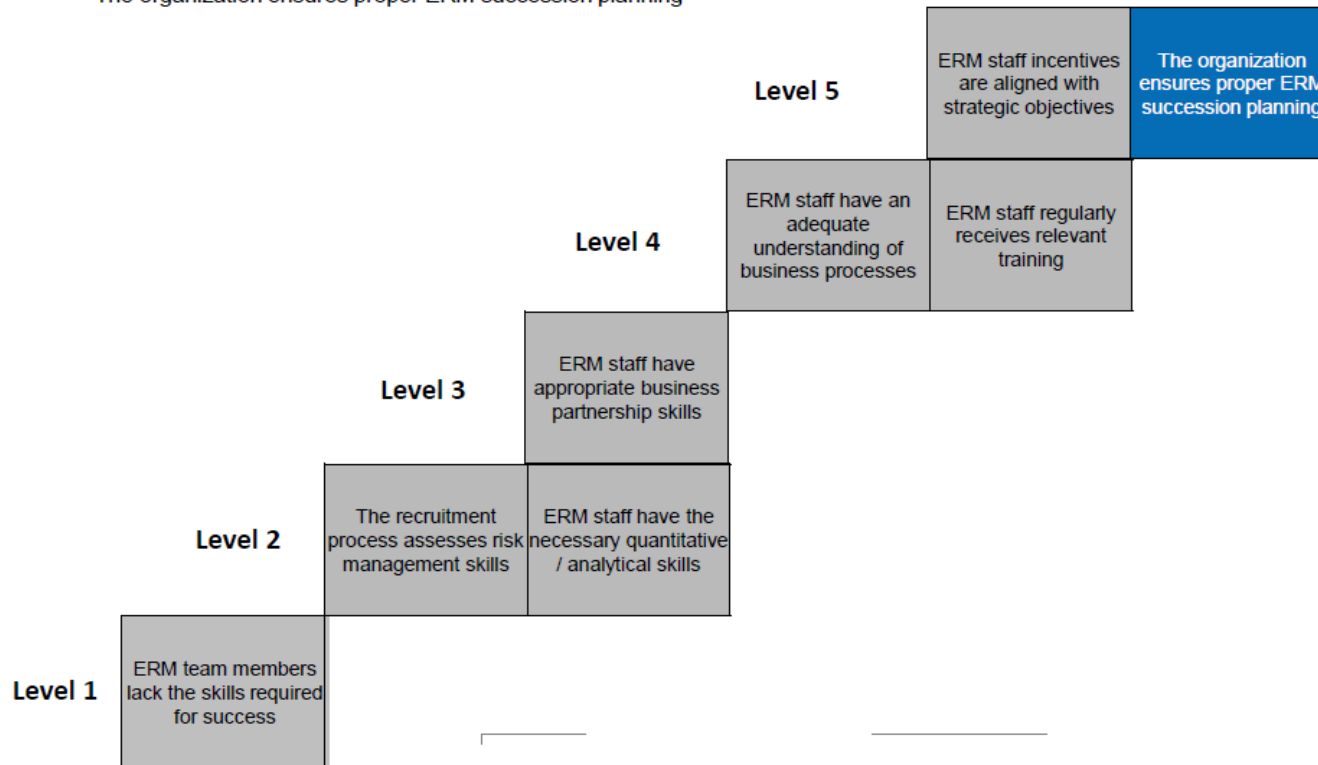


# 33. Manage ERM talent

Consider these steps to reach the next level of maturity:

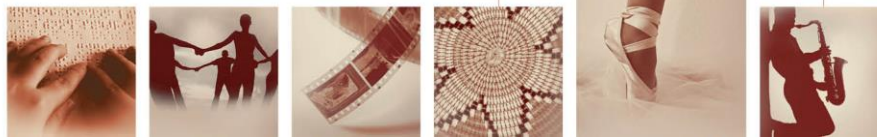
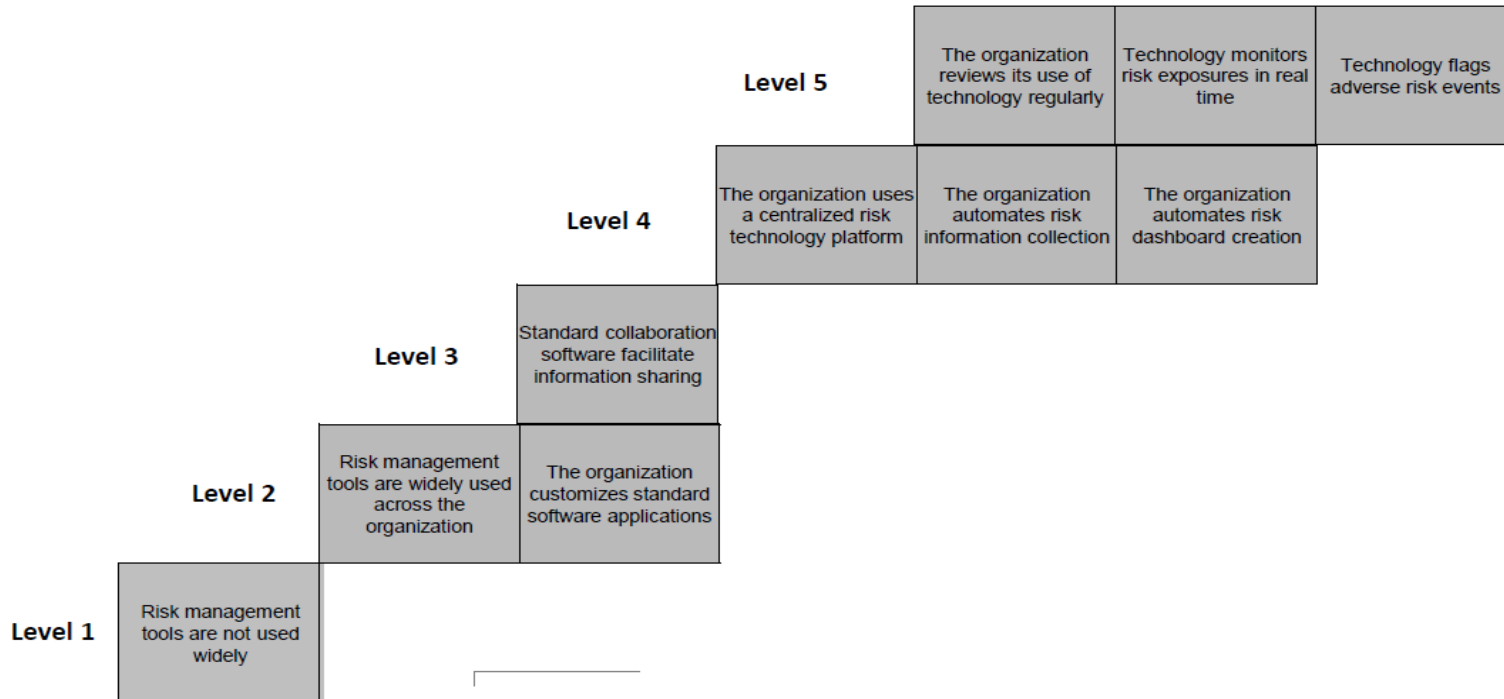
Start doing the following:

- The organization ensures proper ERM succession planning



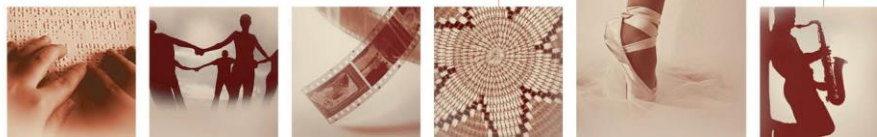
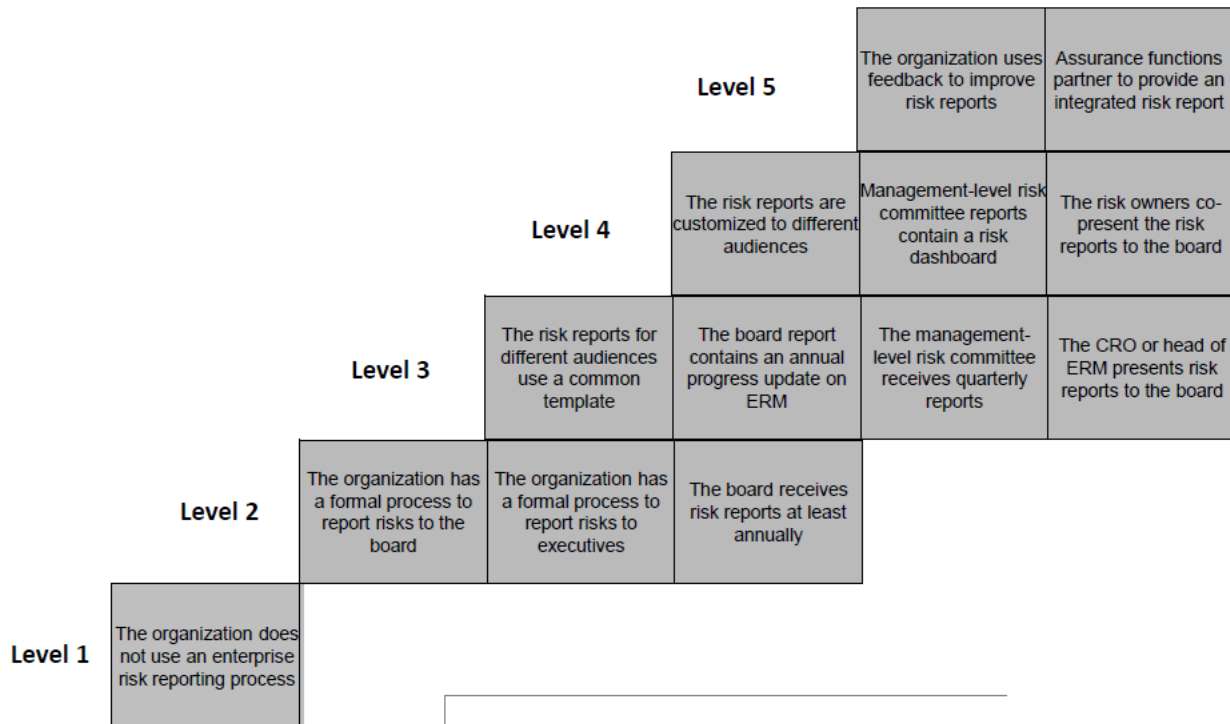
# 34. Apply Risk Management Tools & Technology

Maturity is currently at level 5 and no changes are recommended for this activity.



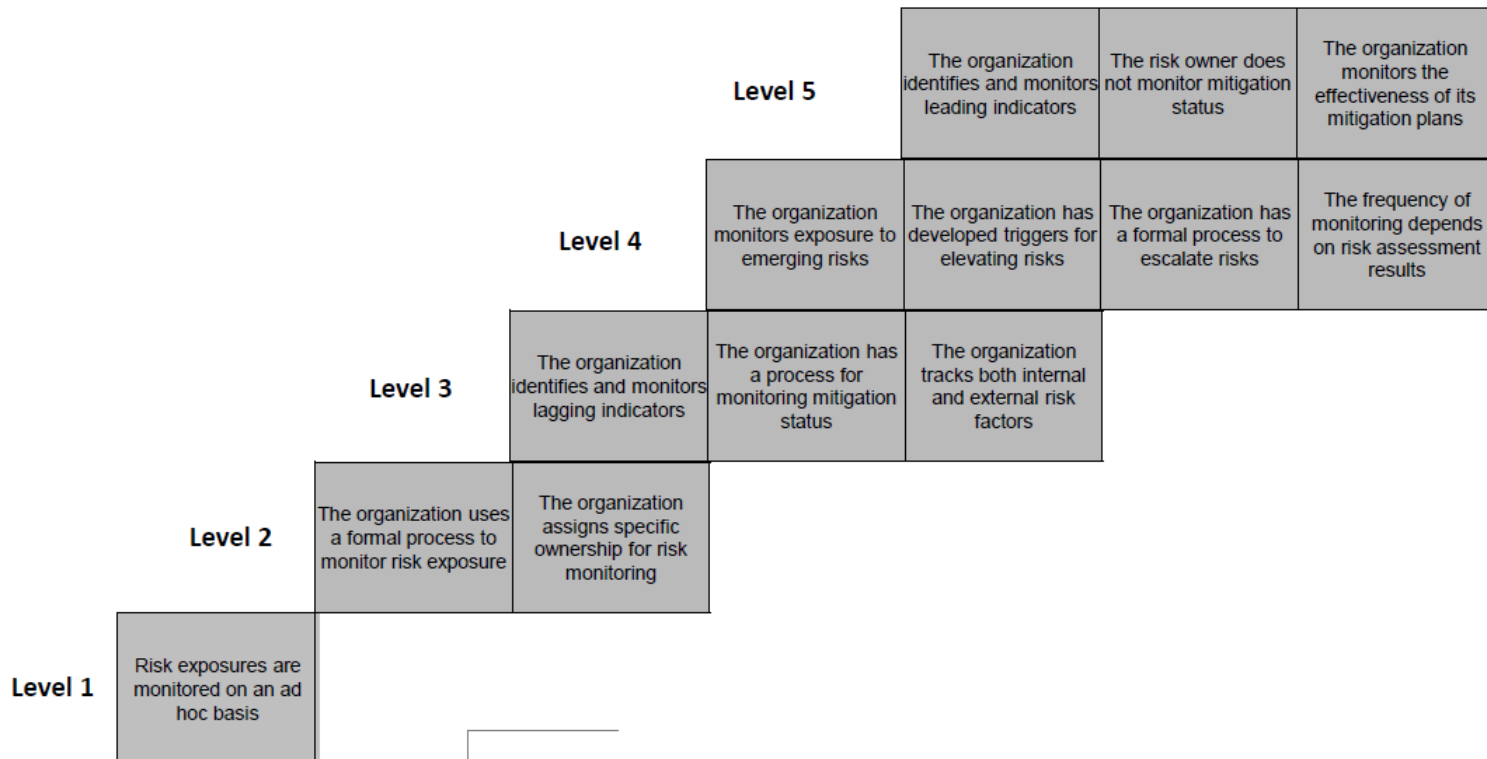
# 35. Report on Risk Mitigation Status

Maturity is currently at level 5 and no changes are recommended for this activity.



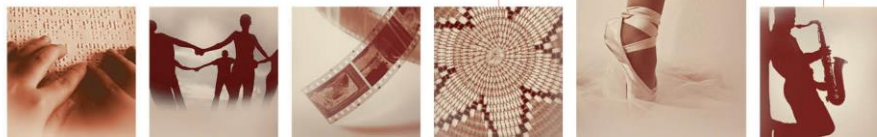
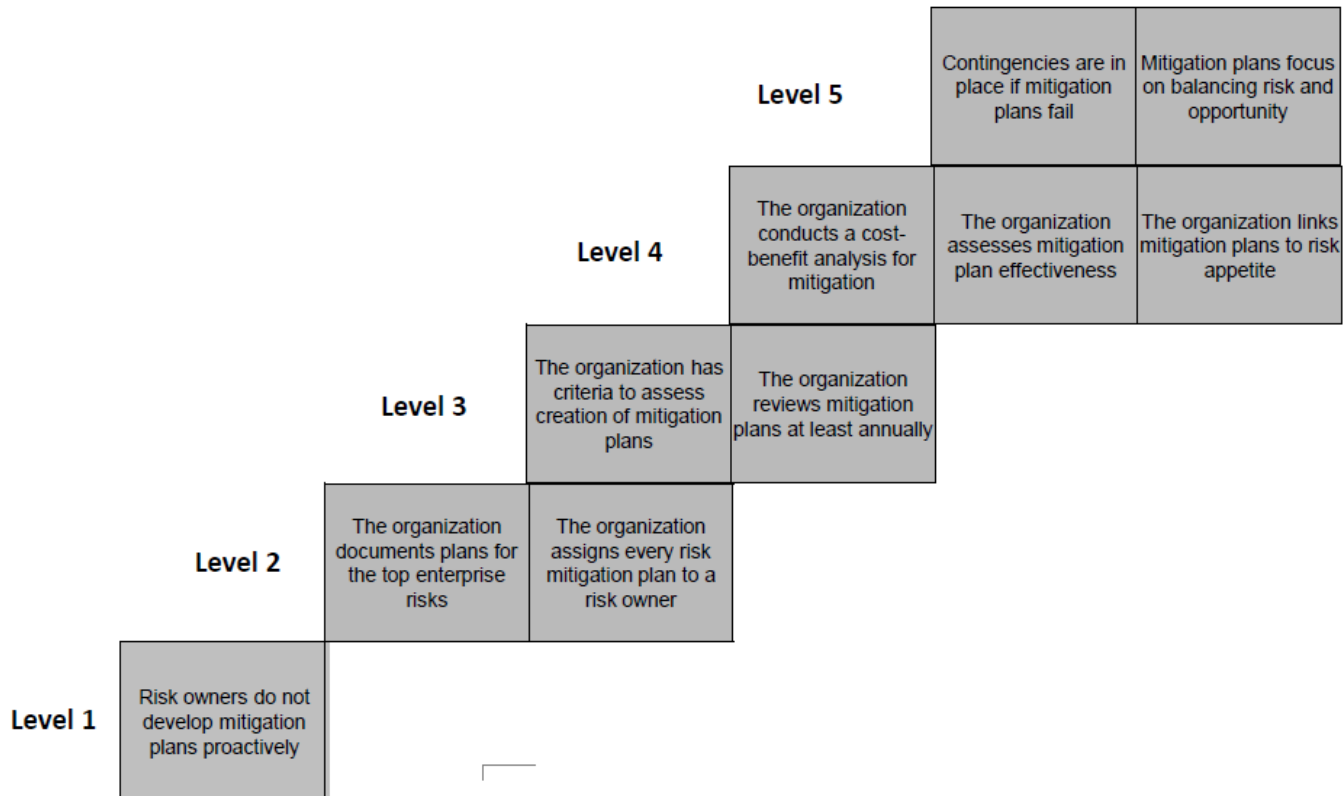
# 36. Monitor level of risk exposure & Mitigation Status

Maturity is currently at level 5 and no changes are recommended for this activity.



# 37. Mitigate Risks

Maturity is currently at level 5 and no changes are recommended for this activity.



# 39. Is there transparent Risk Communication?

Consider these steps to reach the next level of maturity:

Start doing the following:

- The organization shares risk information using collaboration tools
- ERM uses newsletters to communicate risk-related information

